

## **ESTIMATE ON THE SIZE OF THE BUREAUCRACY As of 2<sup>nd</sup> Quarter of 2010**

### **Executive Summary**

The estimated number of government personnel as of 2<sup>nd</sup> quarter of 2010 is **1,312,508**. Employees in the National Government Agencies (NGAs including SUCs) comprised 63.6% or 834,327 personnel, while Government Owned and Controlled Corporations (GOCCs) has a total of 94,759 personnel or 7.2%. The total personnel complement in the Local Government Units (LGUs) reached 383,422 or 29.2%.

In the career service, first level employees comprised 30.3% of the total career government workforce or 348,866, while second level employees totaled 775,908 or 67.4%. Third level employees totaled 13,267 or 1.2%, while there are 13,321 (1.2%) non-executive career personnel nationwide. In the non-career service, a total of 19,624 (12.2%) coterminous employees and 97,951 (60.8%) casual personnel are still in government service in the 2<sup>nd</sup> quarter of 2010. Contractual employees totaled 21,315 (13.2%), while elective officials and non-career executives totaled 20,686 (12.8%) and 1,570 (1%), respectively.

Compared to the total personnel complement in the 1<sup>st</sup> quarter of 2010 which totaled 1,313,770, there was 0.09% (1,262) decrease in the number of government employees in the 2<sup>nd</sup> quarter of 2010. NGAs including SUCs registered the biggest decrease totaling 825 staff. LGUs followed with 383 personnel, while GOCCs registered a net decrease of 54 personnel only.

In the career service, the biggest decrease was recorded in the professional/technical group (2<sup>nd</sup> level) which totaled 863 employees. First level employee has likewise decreased by 184 personnel, while the decrease in third level positions totaled 11. There was no recorded decrease in the number of non-executive career during the quarter. In the non-career service, the number of casual employees has decreased by 135, which is the biggest decrease recorded in the non-career service during the quarter. Elective officials followed with 39, coterminous employees with 23, while the number of contractual employees and non-career executives has decreased by 4 and 3, respectively.

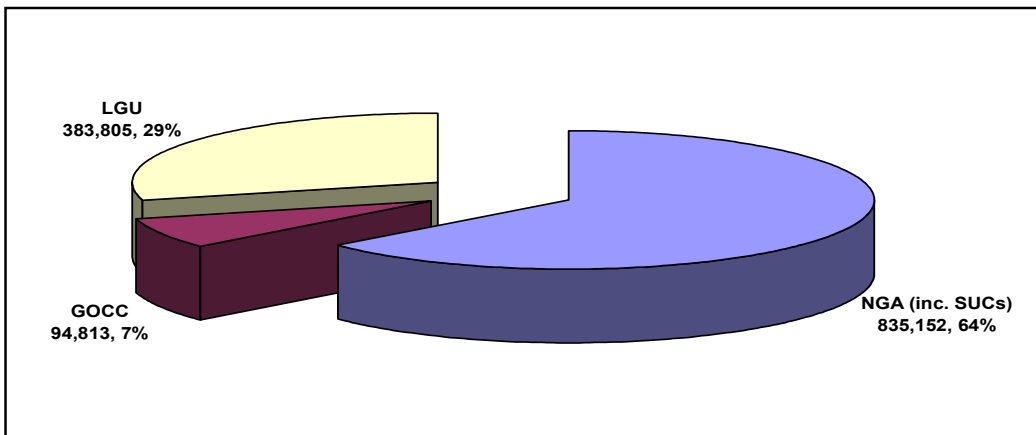
## Estimate on the Size of the Bureaucracy As of 2<sup>nd</sup> Quarter of 2010

### Background

The Civil Service Commission (CSC) last conducted an Inventory of Government Personnel in 2008 (2008 IGP). A quick count on government personnel statistics was done wherein readily available statistics on personnel from all government agencies, offices and instrumentalities were gathered. Data gathered are summary data on an agency's employees and disaggregated to standard classification (eligibility, level of position, etc.)

To update the statistical information on government personnel statistics and to provide up-to-date data, all heads of government offices through their Human Resource Management Officers (HRMOs) submit to CSC regional or provincial/field office a quarterly report on accession and separation which reflects the incidences of hiring (accession) by mode and status of appointment, position title, and hiring agency and the incidences of personnel leaving government service (separation) by mode of separation, last appointment status, position title, and the agency from which the personnel took office. Based on the 2008 IGP and quarterly reports on accession and separation, OPMIS generate quarterly reports on the estimate on the size of the bureaucracy.

### 1. Estimate on the Size of the Bureaucracy: 1<sup>st</sup> Quarter of 2010



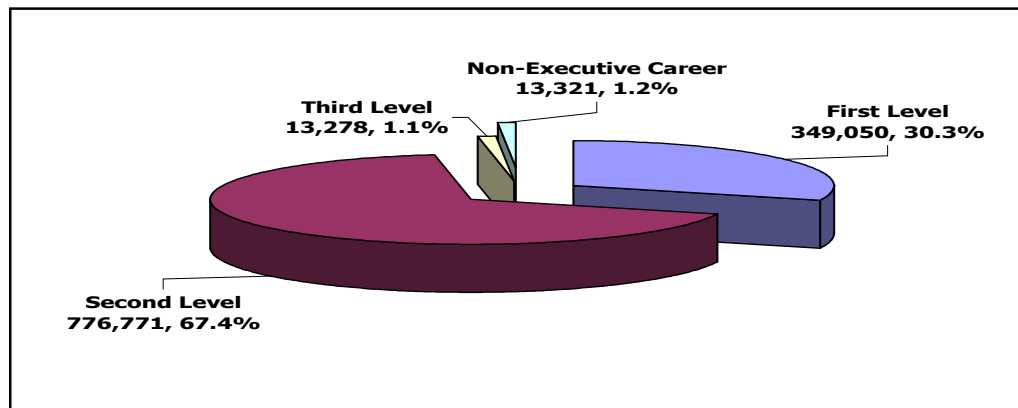
As of 1<sup>st</sup> quarter of 2010, the estimated number of government personnel reached is 1,313,770. Of this figure, 835,152 or 63.6% are employed by the different National Government Agencies (NGAs) (including State Universities and Colleges). Employees at the Local Government Units (LGUs) totaled 383,805 or 29.2%, while the personnel complement at the Government Owned and Controlled Corporations (GOCCs) totaled 94,813 or 7.2%. (See Table 1 on p. 3)

**Table 1**  
**Estimate on the Size of the Bureaucracy by Major Subdivision:**  
**1<sup>st</sup> Quarter of 2010**

Subdivision	1 <sup>st</sup> Quarter 2010 Estimate*	
	Number	Share
NGA (inc. SUCs)	835,152	63.6%
GOCC	94,813	7.2%
LGU	383,805	29.2%
<b>TOTAL</b>	<b>1,313,770</b>	<b>100.0%</b>

\*Estimate based on 2008 IGP as updated by accessions-separations data from CY 2009 to 1<sup>st</sup> quarter of 2010.

**1.1 Estimated Number of Personnel in the Career Service by Level of Position: 1<sup>st</sup> Quarter of 2010**



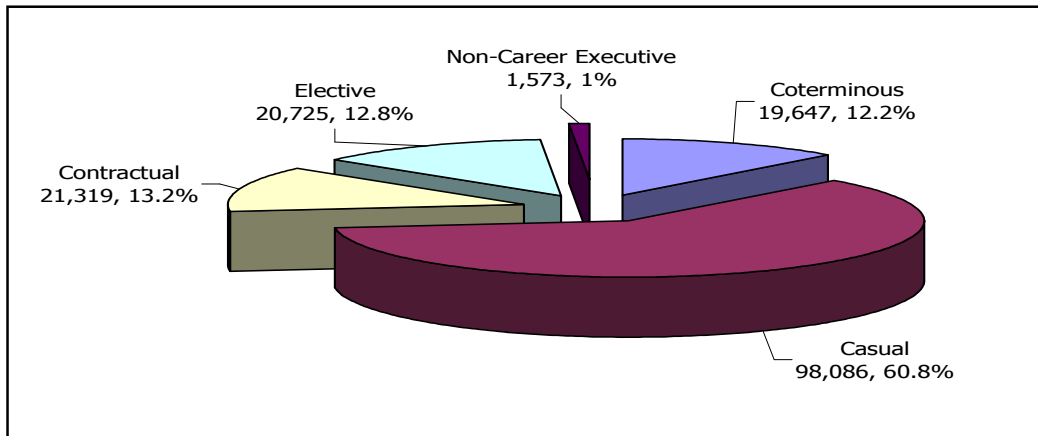
As of 1<sup>st</sup> quarter of 2010, career personnel totaled 1,152,420. Of this figure, first level comprised 30.3% or 349,050 employees while second level covered 67.4% or 776,771. Third level officials totaled 13,278 or 1.1% of the total career personnel, while non-executive career personnel accounted for 1.2% or 13,321. (See Table 2 on p. 4)

**Table 2**  
**Estimate on the Number of Personnel in the Career Service by Level of Position: 1<sup>st</sup> Quarter of 2010**

LEVEL	1 <sup>st</sup> Quarter 2010 Estimate*	
	Number	Share
First Level	349,050	30.3%
Second Level	776,771	67.4%
Third Level	13,278	1.1%
Non-Executive Career	13,321	1.2%
<b>TOTAL</b>	<b>1,152,420</b>	<b>100.00%</b>

\*Estimate based on 2008 IGP as updated by accessions-separations data from CY 2009 to 1<sup>st</sup> quarter of 2010.

**1.2 Estimated Number of Personnel in the Non-Career Service by Classification of Position: 1<sup>st</sup> Quarter of 2010**



Of the 161,350 non-career personnel, 19,647 or 12.2% are coterminous staff, 98,086 or 60.8% are casual employees while 21,319 or 13.2% are contractual personnel. Elective officials totaled 20,725 or 12.8%, while non-career executives reached 1,573 or 1% of the total number of non-career personnel. (See Table 3 on p. 5)

**Table 3**  
**Estimate on the Number of Personnel in the Non-Career Service by**  
**Classification of Position: 1<sup>st</sup> Quarter of 2010**

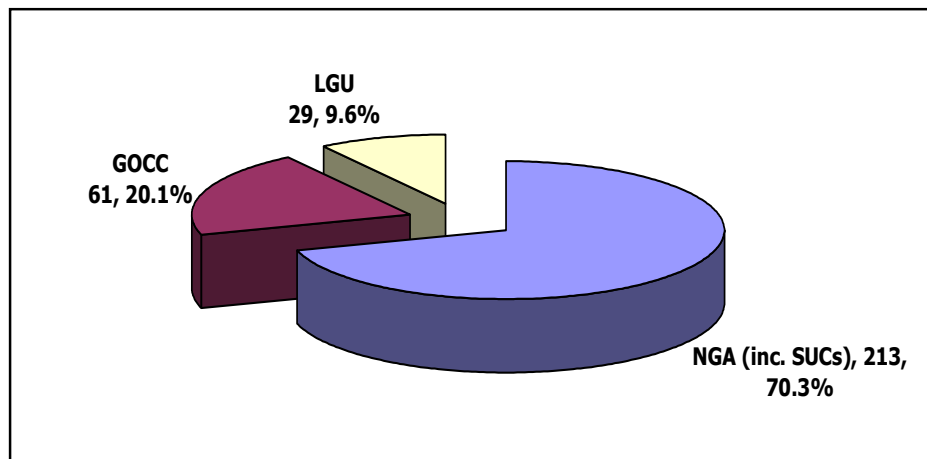
CLASSIFICATION	1 <sup>st</sup> Quarter 2010 Estimate*	
	Number	Share
Coterminous	19,647	12.18%
Casual	98,086	60.79%
Contractual	21,319	13.21%
Elective	20,725	12.84%
Non-Career Executive	1,573	0.97%
<b>TOTAL</b>	<b>161,350</b>	<b>100.00%</b>

\*Estimate based on 2008 IGP as updated by accessions-separations data from CY 2009 to 1<sup>st</sup> quarter of 2010.

## 2. Changes Based on Accessions/Separations: 2<sup>nd</sup> Quarter of 2010

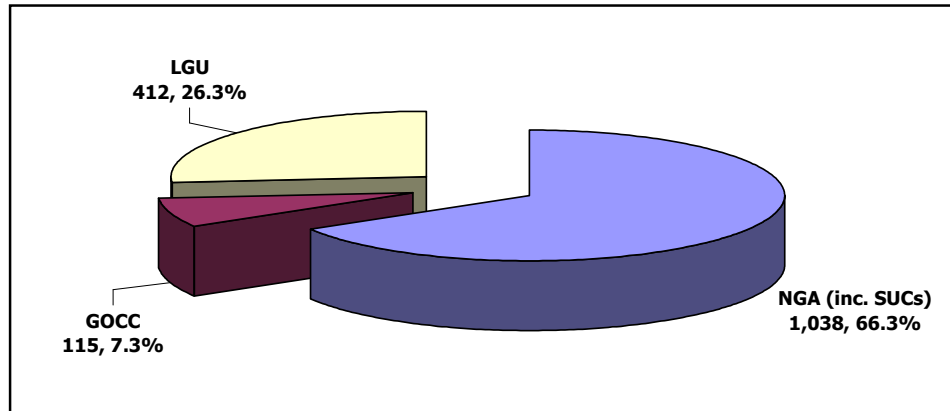
A total of 303 personnel joined government service (accession) in the 2<sup>nd</sup> quarter of 2010 while 1,565 left the service (separation) Based on these figures, a net decrease of **1,262** personnel was recorded nationwide during the period.

### 2.1 Net Accession by Major Subdivision



The National Government Agencies (NGAs including SUCs) accounted for the biggest number of personnel accession in the 2<sup>nd</sup> quarter which totaled 213 or 70.3% of overall accession nationwide. The Government Owned and/or Controlled Corporations (GOCCs) totaled 61 or 20.1% of the total accession, while hiring in the Local Government Units (LGUs) totaled 29 or 9.6%. (See Table 4 on p. 6)

## 2.2 Net Separation by Major Subdivision



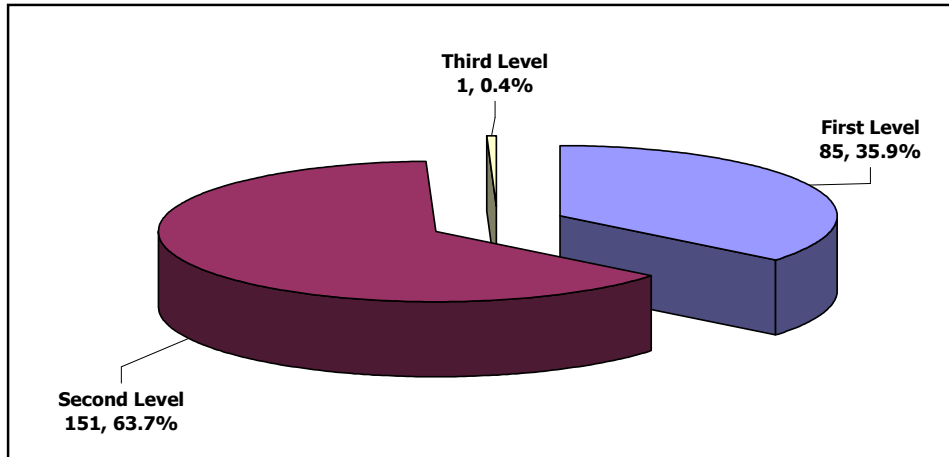
Majority of separated personnel during the quarter were former employees of the different NGAs (including SUCs) with a total figure of 1,038 or 66.3% of the total separation. Separated personnel from the LGUs totaled 412 or 26.3%, while those who left GOCCs totaled 115 or 7.3%. (See Table 4)

**Table 4**  
**Accessions and Separations by Major Subdivision:**  
**2<sup>nd</sup> Quarter of 2010**

Subdivision	Accession	Separation	Changes*
<b>NGA (inc. SUCs)</b>	213	1,038	<b>-825</b>
<b>GOCC</b>	61	115	<b>-54</b>
<b>LGU</b>	29	412	<b>-383</b>
<b>TOTAL</b>	<b>303</b>	<b>1,565</b>	<b>-1,262</b>

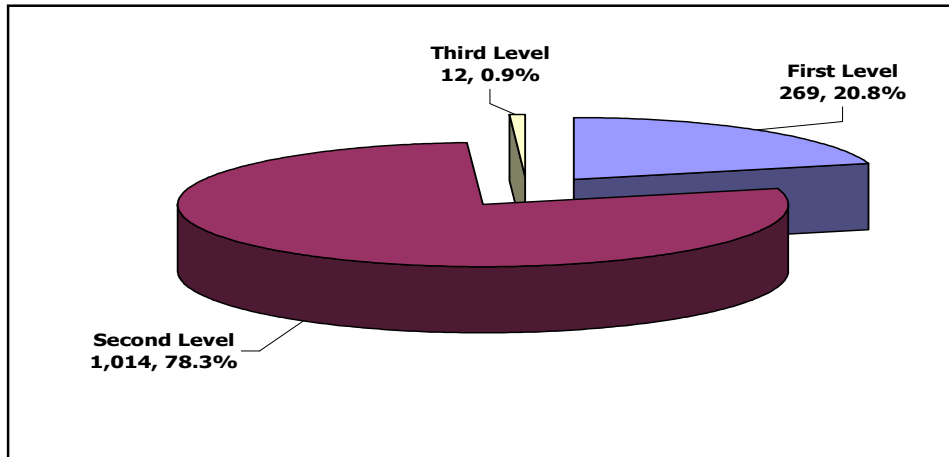
\*Based on accession/separation reports submitted by agencies to the Civil Service Commission in the 2<sup>nd</sup> quarter of 2010.

### 2.3 Net Accession in the Career Service by Level of Position



Majority of those hired in the 2<sup>nd</sup> quarter of 2010 were second level personnel comprising 63.7% of the total accession or 151 employees. First level hires totaled 85 or 35.9%, while only 1 third level official or 0.4% was reported to have been hired during the period. (See Table 5 on p. 8)

### 2.4 Net Separation in the Career Service by Level of Position



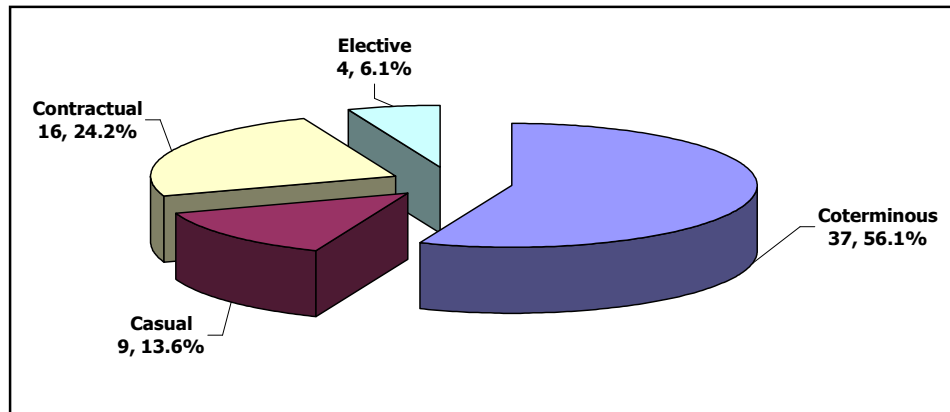
The separated 2<sup>nd</sup> level career employees during the quarter totaled 1,295. Separated first level employees totaled 269 or 20.8%, while separated second level personnel and third level officials totaled 1,014 (78.3%) and 12 (0.9%), respectively. (See Table 5 on p. 8)

**Table 5**  
**Accession and Separation in the Career Service by Level of Position:**  
**2<sup>nd</sup> Quarter of 2010**

Level	Accession	Separation	Changes*
First Level	85	269	<b>-184</b>
Second Level	151	1,014	<b>-863</b>
Third Level	1	12	<b>-11</b>
Non-Executive Career	0	0	<b>0</b>
<b>TOTAL</b>	<b>237</b>	<b>1,295</b>	<b>-1,058</b>

\*Based on accession/separation reports submitted by agencies to the Civil Service Commission in the 2<sup>nd</sup> quarter of 2010.

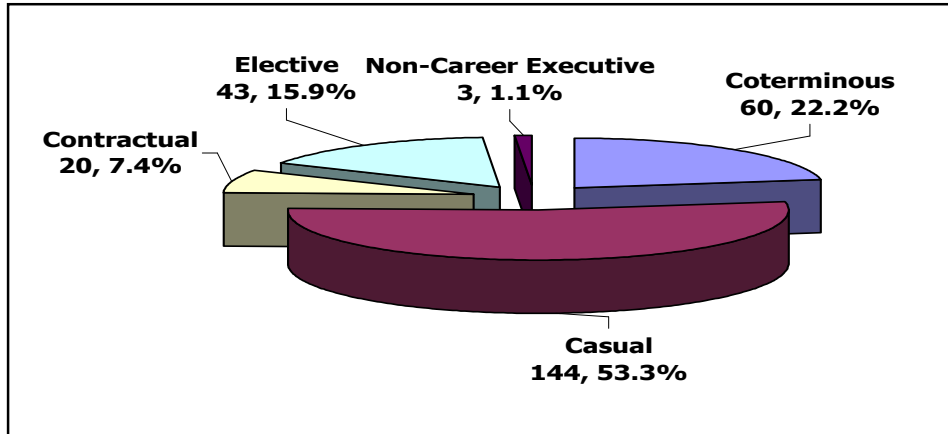
**2.5 Net Accession in the Non-Career Service by Classification of Position**



Accession in the non-career service was dominated by coterminous employees totaling 37 or 56.1% of overall accession during the period. Contractual employees followed with 16 or 24.2%, while casual employees totaled 9 or 13.6%. A total of 4 (6.1%) elected officials were reported to have been added in the non-career service during the period. (See Table 6 on p. 9)



## 2.5 Net Separation in the Non-Career Service by Classification of Position



Separations in the non-career service were dominated by casual employees totaling 144 or 53.3% of overall separations, while separated coterminous employees totaled 60 personnel or 22.2%. Separated contractual employees totaled 20 or 7.4%. There were reported separations of 43 (15.9%) elected officials during the period, whereas separated non-career executives totaled 3 (1.1%) only. (See Table 6)

**Table 6**  
**Accession and Separation in the Non-Career Service by Classification of Position: 2<sup>nd</sup> Quarter of 2010**

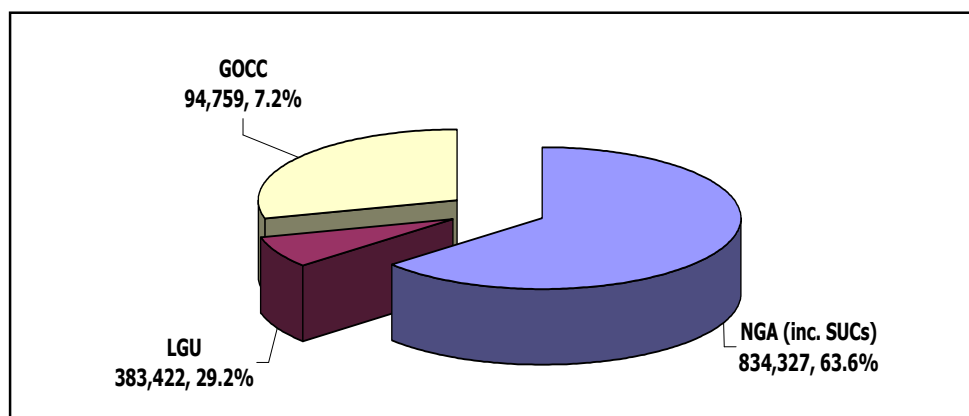
Level	Accession	Separation	Changes*
Coterminous	37	60	<b>-23</b>
Casual	9	144	<b>-135</b>
Contractual	16	20	<b>-4</b>
Elective	4	43	<b>-39</b>
Non-Career Executive	0	3	<b>-3</b>
<b>TOTAL</b>	<b>66</b>	<b>270</b>	<b>-204</b>

\*Based on accession/separation reports submitted by agencies to the Civil Service Commission in the 2<sup>nd</sup> quarter of 2010.

### 3. Size of the Bureaucracy as of 2<sup>nd</sup> Quarter of 2010

Based on the estimate on the size of the bureaucracy as of 1<sup>st</sup> quarter of 2010 the total number of government personnel nationwide reached 1,313,770. The accessions/separations data for the 2<sup>nd</sup> quarter of 2010 has yielded a net decrease of 1,262 personnel making the estimated government personnel complement as of 2<sup>nd</sup> quarter of 2010 **1,312,508**.

#### 3.1 Estimate on the Size of the Bureaucracy by Major Subdivision



A net decrease of 825 employees was recorded in the National Government Agencies (NGAs including SUCs) making the estimated number of personnel in the sector 834,327 or 63.6% of total government personnel complement as of 2<sup>nd</sup> quarter of 2010. The number of personnel in the Local Government Units (LGUs) has likewise decreased by 383 making the number of personnel in the LGUs 383,422 or 29.2%. A net decrease of 54 personnel was also recorded in the Government Owned and/or Controlled Corporations (GOCCs) making the estimated size of personnel complement in the sector 94,759 or 7.2%. (See Table 7)

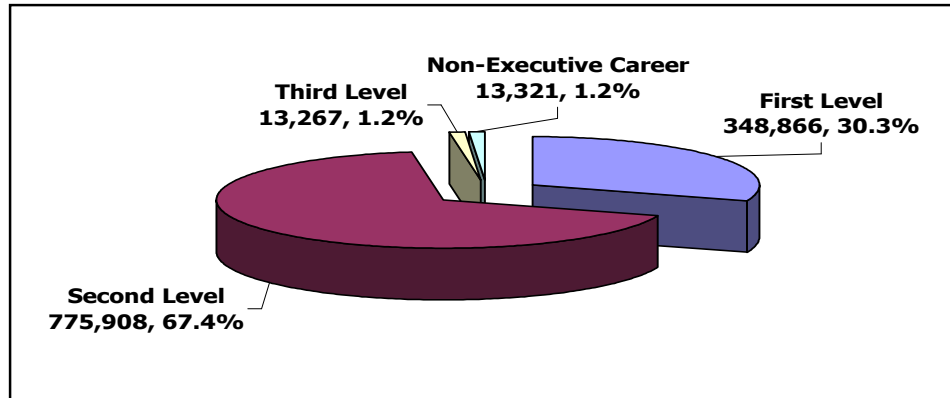
**Table 7**  
**Estimate on the Size of the Bureaucracy by Major Subdivision:**  
**2<sup>nd</sup> Quarter of 2010**

Subdivision	1st Quarter 2010 Estimate*	Changes **	2nd Quarter 2010 Estimate	
	Number		Number	Share
NGA (inc. SUCs)	835,152	-825	<b>834,327</b>	<b>63.6%</b>
GOCC	94,813	-54	<b>94,759</b>	<b>7.2%</b>
LGU	383,805	-383	<b>383,422</b>	<b>29.2%</b>
<b>TOTAL</b>	<b>1,313,770</b>	<b>-1,262</b>	<b>1,312,508</b>	<b>100.0%</b>

\*Estimate based on 2008 IGP as updated by accession-separation data from CY 2009 to 1<sup>st</sup> quarter of 2010

\*\*Changes based on number of accessions minus number of separations in the 2<sup>nd</sup> quarter of 2010.

**3.2 Estimated Number of Personnel in the Career Service by Level of Position: 2<sup>nd</sup> Quarter of 2010**



As of 2<sup>nd</sup> quarter of 2010, second level employees still dominated the government workforce with a total figure of 775,908 or 67.4% of overall government personnel complement. The first level staff followed with 348,866 or 30.3%, while third level officials totaled 13,267 or 1.2% and non-executive career personnel reached 13,321 or 1.2%. (See Table 8)

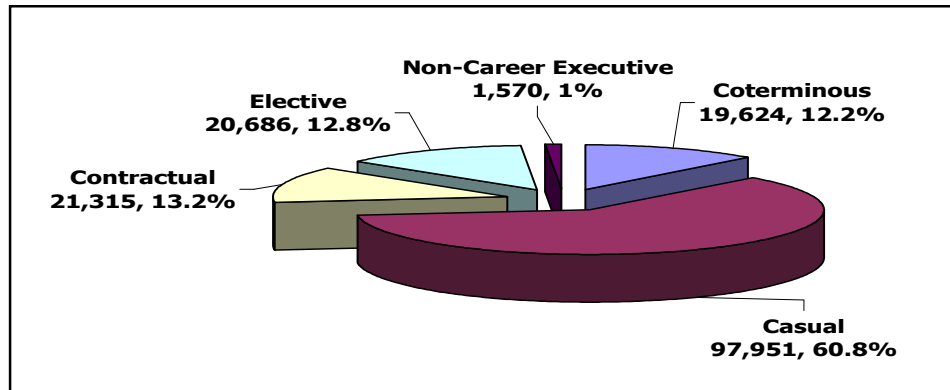
**Table 8**  
**Estimated Number of Personnel in the Career Service by Level of Position: 2<sup>nd</sup> Quarter of 2010**

Level	1st Quarter 2010 Estimate*	Changes **	2nd Quarter 2010 Estimate	
	Number		Number	Share
First Level	349,050	-184	348,866	30.3%
Second Level	776,771	-863	775,908	67.4%
Third Level	13,278	-11	13,267	1.2%
Non-Executive Career	13,321	0	13,321	1.2%
<b>TOTAL</b>	<b>1,152,420</b>	<b>-1,058</b>	<b>1,151,362</b>	<b>100.0%</b>

\*Estimate based on 2008 IGP as updated by accession-separation data from CY 2009 to 1<sup>st</sup> quarter of 2010

\*\*Changes based on number of accessions minus number of separations in the 2<sup>nd</sup> quarter of 2010.

### 3.3 Estimated Number of Personnel in the Non-Career Service by Classification of Position: 2<sup>nd</sup> Quarter of 2010



As of 2<sup>nd</sup> quarter of 2010, there are 161,146 non-career personnel in the government service. Of this figure, casual employees comprised 60.8% or 97,951 personnel, while contractual and coterminous employees totaled 21,315 (13.2%) and 19,624 (12.2%), respectively. Elective officials reached 20,686 or 12.8%, while non-career executives totaled 1,570 or 1%. (See Table 9)

**Table 9**  
**Estimated Number of Personnel in the Non-Career Service by Classification of Position: 2<sup>nd</sup> Quarter of 2010**

Classification	1st Quarter 2010 Estimate*	Changes **	2nd Quarter 2010 Estimate	
	Number		Number	Share
Coterminous	19,647	-23	<b>19,624</b>	<b>12.2%</b>
Casual	98,086	-135	<b>97,951</b>	<b>60.8%</b>
Contractual	21,319	-4	<b>21,315</b>	<b>13.2%</b>
Elective	20,725	-39	<b>20,686</b>	<b>12.8%</b>
Non-Career Executive	1,573	-3	<b>1,570</b>	<b>1.0%</b>
<b>TOTAL</b>	<b>161,350</b>	<b>-204</b>	<b>161,146</b>	<b>100.0%</b>

\*Estimate based on 2008 IGP as updated by accession-separation data from CY 2009 to 1<sup>st</sup> quarter of 2010

\*\*Changes based on number of accessions minus number of separations in the 2<sup>nd</sup> quarter of 2010.

#### 4. Comments and Observations

As of 1<sup>st</sup> quarter of 2010, the estimated number of government personnel reached 1,313,770. Based on the total number of incidences of accessions and separations reported by the different government agencies nationwide in the 2<sup>nd</sup> quarter of 2010, the government workforce has decreased by 1,262. This figure is only 0.09% of the estimated number of personnel in the 1<sup>st</sup> quarter and hardly made a cut in the total government personnel complement. The estimated government personnel complement as of 2<sup>nd</sup> quarter of 2010 is **1,312,508**.

Noticeable during the quarter is the continued decrease in the number of career personnel. It may be mentioned that during the period CY 2009 to 1<sup>st</sup> quarter of 2010, career personnel has decreased by 1,231, while in the 2<sup>nd</sup> quarter of 2010 the decrease has totaled 1,058. First level employees continued to lower in number from 350,824\* personnel in 2008 to an estimated number of 348,866 in the 2<sup>nd</sup> quarter of 2010 or a net decrease of 1,958 employees (covering the period CY 2009 to 2<sup>nd</sup> quarter of 2010). Although the biggest decrease in the 2<sup>nd</sup> quarter of 2010 was among second level employees, this group hardly moved in number from 776,182 in 2008 to an estimated number of 775,908 in the 2<sup>nd</sup> quarter of 2010 or a net decrease of 274 only (covering the period CY 2009 to 2<sup>nd</sup> quarter of 2010). The number of third level officials and non-executive career personnel has likewise hardly changed during the period.

Compared to the estimated number of non-career government personnel in the 1<sup>st</sup> quarter of 2010 which totaled 161,350, there was little movement in the number of non-career personnel in the 2<sup>nd</sup> quarter of 2010. A net decrease of 204 non-career employees was recorded during the period, which is only 0.12% of the 1<sup>st</sup> quarter's total. Based on records however, the number of non-career personnel has increased since 2008. The total non-career personnel based on the 2008 IGP totaled 159,887 only, while the estimated number of non-career personnel as of 2<sup>nd</sup> quarter of 2010 was 161,146 or a net increase of 1,259.

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\* 2008 Inventory of Government Personnel (2008 IGP)